

Message Text

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ACTION IO-13

INFO OCT-01 AF-10 EUR-12 ISO-00 ARA-06 EA-07 NEA-10
CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00
NSC-05 PA-01 PRS-01 SP-02 SS-15 NSCE-00 SSO-00
USIE-00 INRE-00 DHA-02 /100 W
-----200738Z 021396 /22

O 200629Z APR 77
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 3223
INFO AMEMBASSY BONN PRIORITY
AMEMBASSY DAR ES SALAAM
AMEMBASSY LAGOS
AMEMBASSY LUSAKA
AMEMBASSY LONDON PRIORITY
AMEMBASSY OTTAWA PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPETOWN IMMEDIATE

C O N F I D E N T I A L USUN 1166

CAPETOWN FOR EMBASSY

REF: A) USUN 1151 B) USUN 1167

1. WESTERN FIVE EXPERTS GROUP MET IN NY MORNING AND AFTERNOON
OF APRIL 19 AND REACHED AGREEMENT ON "AGREED WORKING PAPER"
(REFTEL B) FOR PRESENTATION TO CAPITALS FOR THEIR APPROVAL.
FIVE AGREED THAT IT WOULD BE DESIRABLE IF CAPITALS COULD
APPROVE THE WORKING PAPER ON APRIL 20. IF THIS WERE DONE,
AND IF SAG ALSO CONFIRMED DATE OF TALKS ON SAME DAY, THEN SWAPO,
FRONTLINE STATES, AND SYG WALDHEIM COULD BE INFORMED ON APRIL 21
OF UPCOMING TALKS. OTHER SECURITY COUNCIL MEMBERS, NIGERIA, AND
OTHER INTERESTED PARTIES COULD BE NOTIFIED ON APRIL 22, AND A
SHORT PRESS RELEASE COULD BE ISSUED ON APRIL 25.

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2. RE SECTION B ON VENUE, USG AGAIN EMPHASIZED NECESSITY OF
MOVING TALKS FROM CAPETOWN TO ANOTHER CITY AS EARLY AS POSSIBLE
TO PROVIDE ACCESS BY "OTHERS" TO NEGOTIATIONS. UK SAID THAT
WEST IS REALLY FACING TWO DISTINCT NEGOTIATIONS: OBJECT OF FIRST
ROUND IS TO SUSPEND TURNHALLE, AND THIS CAN BE BEST ACCOMPLISHED
IN CAPETOWN; OBJECT OF SECOND ROUND IS TO DISCUSS POLITICAL
PROCESS WITH SAG AND "OTHERS," WHICH MIGHT REQUIRE ANOTHER

LOCATION.

3. SECTIONS C AND D OF WORKING PAPER LED TO MUCH DISCUSSION. USG STRONGLY SUPPORTED EARLY SUBSTANTIVE INVOLVEMENT OF SWAPO AND THE FRONTLINE STATES FOR THE FOLLOWING REASONS: 1) TO PUT OTHER PARTIES ON NOTICE THAT WEST IS MAKING EFFORT TO CREATE POSSIBILITY FOR NEGOTIATIONS SO THAT THEY CAN MAKE PREPARATIONS FOR THIS PROCESS; 2) TO EMPHASIZE THAT THE WEST IS ACTING AS BROKER, NOT MEDIATOR, IN THIS PROCESS; 3) TO AVOID SITUATION IN WHICH WEST ACCEPTS POSITION OF ONE SIDE AND THEN DISCOVERS LATER THAT THIS POSITION IS UNACCEPTABLE TO OTHER SIDE (IT WAS NOTED THAT US HAD ENCOUNTERED THIS PROBLEM RECENTLY). FRANCE, SUPPORTED BY UK, AND, TO LESSER EXTENT, BY FRG AND CANADA, ARGUED THAT CONSULTING SWAPO AND FRONTLINE STATES TOO EARLY WOULD RISK THE ISSUANCE BY FRONTLINE STATES OF NEGATIVE COMMENTS ON WESTERN ROLE, MIGHT FORCE WEST TO MAKE SOME COMMITMENTS TO SWAPO AND THE FRONTLINE STATES, AND WOULD IRRITATE SAG. IT WAS AGREED THAT SWAPO AND "OTHERS" WILL NOW BE INFORMED, NOT CONSULTED; BUT CONSULTATIONS WILL BE NECESSARY AT SOMETIME IN THE FUTURE AND THAT THIS CAN BE DISCUSSED, ALONG WITH VENUE, TIMING, AND SUBJECT MATTER OF FUTURE TALKS FOLLOWING INITIAL MEETINGS IN CAPETOWN NEXT WEEK.

4. FOLLOWING ARE DELEGATES EXPECTED TO TRAVEL TO CAPETOWN FOR WESTERN FIVE:

CANADA: MICHAEL SHENSTONE, DIRECTOR-GENERAL OF BUREAU OF AFRICAN AND MIDDLE EAST AFFAIRS; ADVISOR TO BE NAMED FROM CANADA MISSION TO THE UN.

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FRG: DR. JESSER, DIRECTOR FOR AFRICAN AND MIDDLE EAST AFFAIRS;
H. MULLER, MINISTERIAL COUNSELLOR, HEAD OF AFRICAN DEPT;
DR. HANS-JOACHIM VERGAU, COUNSELLOR, FRG MISSION TO THE UN.

UK: AMBASSADOR JAMES MURRAY, DEPUTY PERMREP TO THE UN;
OFFICIAL FROM LONDON TO BE NAMED.

FRANCE: ALBERT THABAULT, SPECIAL ADVISER FOR NAMIBIA.

US: AMB DON MCHENRY, US MISSION TO THE UN;
WILLIAM EDMONDSON, DEPUTY ASSISTANT SECRETARY OF STATE FOR AFRICAN AFFAIRS;
DON PETTERSON, DIRECTOR, SOUTHERN AFRICAN AFFAIRS.

FIVE AGREED THAT OFFICIALS COMING FROM OUTSIDE CAPETOWN WILL BE INITIAL SPOKESMEN, WITH THE US LEADING OFF.

5. COMMENT: CANADIAN MISSION DID MUCH EXCELLENT WORK AS HOST AND CHAIRMAN OF THE NY MEETINGS, WHILE US PAPERS AND PREPARATION FORMED

BASIS OF SUBSTANTIVE RESULTS. WESTERN FIVE ALLIANCE IS STILL IN
PLACE AND EVERYONE AGREES ON STYLE AND SUBSTANCE OF FIRST STEP
NEXT WEEK IN CAPETOWN, BUT DOWN THE ROAD WE SEE PROBLEMS:

A) PARTICIPATION OF SWAPO;

2) DEGREE TO WHICH WE KEEP FRONTLINE STATES INVOLVED.

ALTHOUGH MANY OF THE PARTICIPANTS IN NY MEETING DO NOT THINK
WESTERN APPROACH TO SAG WILL PRODUCE A SOLUTION FOR NAMIBIA,
ALL AGREE THAT IT IS GOOD IDEA, AND THAT THIS PROCESS WILL IMPROVE
THE POSITION OF THE WEST.

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Message Attributes

Automatic Decaptioning: X
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Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEMARCHE, MEETINGS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 20-Apr-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Executive Order: GS
Errors: N/A
Expiration:
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TAGS: PFOR, SF, WA, US, UN
To: STATE
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vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/8700b1a1-c288-dd11-92da-001cc4696bcc
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